SUPPORTING WOMEN’S EMPOWERMENT AND GENDER EQUALITY IN FRAGILE STATES:

Guinea, Lebanon and Sudan
Most [Official Development Assistance] to gender equality in fragile situations goes to education and health; financing gaps remain in the peace and security sector and in economic and productive sectors. Integrating a gender perspective ... does produce better peacebuilding and statebuilding outcomes.

It makes state institutions more inclusive, enhances state legitimacy, fosters justice and security, and helps to unlock women’s potential to contribute to economic recovery ... Donors could also further invest in dedicated gender equality programmes.

UN Women’s Fund for Gender Equality (FGE) is a global grant-making fund dedicated to the economic and political empowerment of women worldwide.

Since 2009, the FGE has delivered US$ 64 million in competitively awarded grants to 120 programmes in 80 countries.

Guided by UN Women’s mandate, the FGE supports women-led civil society programmes and their strategic partners to advance women’s rights in line with national development priorities. Its grant-making focuses on two thematic areas:

- Women’s economic empowerment: to increase women’s access to and control over land, technology, credit, natural capital, social protection and economic decision-making
- Women’s political empowerment: to support women of all ages to take on leadership roles and participate more fully in all aspects of political and public life

In just seven years, FGE grantees have reached over 10 million women, men and youth worldwide. This includes over 2 million living in fragile States who have directly benefited from FGE-supported programmes.

Read more about the Fund’s impact at www.unwomen.org/fge.
In 2014, the FGE and the Government of Japan launched a knowledge initiative to explore good practices for strengthening women’s economic empowerment and resilience in fragile settings.

Focusing on four economic empowerment programmes awarded grants in 2012—including one in Guinea, two in Lebanon and one in Sudan—the initiative aimed to:

- Capture women’s perceptions of the local economic barriers and opportunities
- Share lessons learned and good practices for strengthening resilience
- Offer recommendations to help strengthen women’s empowerment programming

Using grantee case studies in Guinea, Lebanon and Sudan as entry points for knowledge gathering, the FGE has produced a series of country briefs that capture findings from the initiative’s research.

Review the FGE’s three full-length research briefs and watch the related videos at www.unwomen.org/fge.

Research produced for this initiative suggests that women, youth and children together account for over 70 percent of the world’s people who live in severe poverty today located in fragile States. Among them, women, youth and children account for over 70 percent.

Fragility is linked to conflict-affected settings as well as those affected by climate change, health epidemics and pandemics, forced migration, mass displacement, breakdown of institutions and other shocks and disasters.

As the international community takes steps to achieve an ambitious and integrated 2030 Agenda, it must recognize the nexus between fragility and poverty as a complex challenge in need of real solutions.

According to the OECD, some 43 percent of people living in severe poverty today are located in the world’s 50 most fragile States.

To help draw attention to the innovative strategies women- and women-led civil society are using to promote resilience and realize empowerment in fragile settings, the FGE has undertaken this research based on grantee case studies in Guinea, Lebanon and Sudan.

Why Fragile Settings?

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To make gender equality and women’s empowerment programming in fragile States smarter and more targeted to women’s real needs, the FGE research has defined a framework for empowerment based on four components:

- **PRODUCTIVE RESOURCES**
  activities that improve access and control over the inputs needed for sustainable income generation and safe, secure livelihoods.

- **INSTITUTIONAL RELATIONS**
  activities that strengthen relations and commitments between individuals and the formal and informal institutions that shape their lives and opportunities.

- **PERSONAL RESOURCES**
  activities that increase and expand life skills, knowledge and information, social capital, and opportunities for confidence, agency and collective action.

- **INTERPERSONAL RELATIONS**
  activities that improve and expand relationships between individuals and communities, and help shift norms and expectations about the roles people can play in society.

Together, improvements in these four areas can increase women’s influence over the economic structures and decisions that shape their lives.
PREM received an FGE empowerment grant in 2012 to implement a programme on renewable energy technologies for sustainable livelihoods with women fishers, farmers and dried food producers in Guinea’s remote Tristão Islands.

PREM helped organize and register four women’s cooperatives with Government offices on the mainland. It also coordinated a locally-owned training programme, teaching over 300 Tristão Islands women to plant, grow, harvest, clean, produce and package goods made from the highly nutritious moringa plant.

By installing and training local women in the use of solar polytunnel dryers, local communities have gained direct access to an efficient and cost-effective energy source that enables them to transform moringa, fish, fruits and nuts into marketable dried food products.

Adding to the benefits of 25,000 new moringa trees planted by local women since 2013, PREM’s installation of polytunnel dryers has helped reduce local greenhouse gas emissions by an estimated 40 tonnes per year.

Read the FGE’s full-length gender research brief on Guinea at www.unwomen.org/fge.

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<th>Category</th>
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<td>Direct</td>
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<tr>
<td>Indirect</td>
<td>1,183</td>
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<table>
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<th>Gender</th>
<th>Direct</th>
<th>Indirect</th>
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<tr>
<td>Women</td>
<td>1,183</td>
<td>893</td>
</tr>
<tr>
<td>Men</td>
<td>322</td>
<td>297</td>
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PREM (PARTENARIAT - RECHERCHES - ENVIRONNEMENT - MÉDIAS)
Amel and SPNL are two Beirut-based organizations that received FGE empowerment grants in 2012. Both organizations have implemented programmes to help improve sustainable livelihoods, market access, community leadership and resource management decision-making for rural and refugee women in Lebanon.

Amel Association’s MENNA project supports a nation-wide network of rural and refugee women with new market opportunities, improved business skills and strengthened financial independence. The project launched its first permanent MENNA shop in Beirut in 2015, giving women producers a year-round space to sell their goods to the public.

SPNL’s Hima women project supports rural women in four municipalities to revive the traditional Hima model of community-based resource management, in which women have long played key leadership and decision-making roles. By sensitizing municipal authorities to the importance of gender-inclusive governance, the programme enables rural women to participate more fully in all aspects of community life and decision-making.

Read more about both programmes in the FGE’s full-length research brief on Lebanon at: www.unwomen.org/fge.

<table>
<thead>
<tr>
<th>Beneficiaries Reached</th>
<th>Direct Beneficiaries</th>
<th>Indirect Beneficiaries</th>
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<tr>
<td></td>
<td>1,446</td>
<td>35,951</td>
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<tr>
<td></td>
<td>1,394 women</td>
<td>10,971 men</td>
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<td>52 men</td>
<td>23,534 women</td>
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LEBANON
Badya Centre received an FGE grant in 2012 to implement a gender-integrated livelihoods and peacebuilding programme with rural and internally displaced (IDP) communities in Sudan’s southern-most state: South Kordofan.

Through literacy and vocational skills training and community-building events, the programme has helped strengthen social cohesion and cooperative income generation strategies between IDP and host communities and with local authorities.

By providing productive inputs such as seeds, farming equipment, fuel and access to credit, the programme enabled IDP and host community women and men to improve their crop yields and pilot good practices for gender-inclusive farming and livestock practices.

Badya Centre helped launch the area’s first ever football for peace tournament in 2014, bringing over 500 community members and local authorities together in celebration of shared goals.

Read the FGE’s full-length gender research brief on Sudan at www.unwomen.org/fge.

<table>
<thead>
<tr>
<th>Direct Beneficiaries</th>
<th>Indirect Beneficiaries</th>
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</thead>
<tbody>
<tr>
<td>787 Women</td>
<td>8,803 Men</td>
</tr>
<tr>
<td>477 Men</td>
<td>8,234 Women</td>
</tr>
</tbody>
</table>

1,264 direct beneficiaries

18,301 total beneficiaries reached.

17,037 indirect beneficiaries

Women: 8,234
Men: 8,803

Sudan
CROSS-CUTTING RESEARCH FINDINGS

**UNPAID TIME BURDEN**

Women spend an average of 80 hours per week on unpaid activities – the equivalent of two full-time jobs. Typical unpaid activities include family care, cooking, cleaning and water and wood fetching. Sudan had the highest average at 87 unpaid hours per week.

**LACK OF PAID WORK**

Nearly half of all women (48 percent) said they had not been paid for work outside the home within the previous month. Lebanon ranked the highest at 61 percent (nearly two out of three women).

**ECONOMIC DECISION-MAKING**

Nearly three out of four women (71 percent) said they are very satisfied with their ability to influence economic decisions in the household, compared to only 49 percent who are very satisfied with their ability to influence community-level economic decisions. The gap was most significant in Lebanon, where women were 35 percent more satisfied with their household level influence.

**NEED FOR SKILLS**

Women said they need more and better skills to improve their economic outcomes, including vocational, educational and interpersonal skills. Half of all women surveyed (50 percent) said they are not satisfied with their ability to read and write. Women were most satisfied with their relative influence over household decisions in Sudan, and most dissatisfied with community level influence in Lebanon.

**ENVIRONMENTAL SHOCKS**

Environmental shocks were the most significant cross-cutting concern, with 83 percent of all women saying changes to the environment over the last ten years have greatly affected their lives. Guinea ranked the highest, with 98 percent of women noting environmental concerns.

**ENERGY COSTS**

Average household energy costs one-third (33 percent) of monthly household income in Guinea and Sudan, and slightly higher in Lebanon (40 percent). Wood fetching for energy needs ranked high among women’s unpaid time burdens in Guinea and Sudan.
**KEY CONCLUSIONS**

- Women want more and better opportunities for paid work and income generation, which depends in part on sustained access to quality inputs, equipment and technologies.
- Women want better access to markets but often lack the skills, knowledge and networks to do so on their own.
- Environmental changes are the most cross-cutting concern for women in all three countries, which they attempt to address in part through collective action and improved social cohesion.
- Gender-inclusive interpersonal spaces and events at the community level help strengthen social cohesion and make women’s contributions more visible.

- Women overwhelmingly feel that local and national authorities do not understand their economic needs, indicating scope for sensitizing and partnering with them to improve overall outcomes.
- Women are significantly more satisfied with their ability to influence economic decisions in the household than in the community.

- Women want improved market skills, specialized knowledge and professional networks to help them access and navigate markets more effectively.
- Women need greater advocacy, dialogue and agenda-setting skills before they can participate effectively in sensitizing local and national authorities to their most urgent needs.

**KEY RECOMMENDATIONS**

- Support individual women, women-headed households and women’s cooperatives to leverage long-term access to better quality inputs.
- Help women entrepreneurs and producers to identify niche sectors or product markets where they have natural advantages, and support them to master the relevant skills.
- Help women cultivate a voice for themselves on under-addressed gender issues.
- Bring women into the process of engaging with local authorities rather than acting as their spokesperson.
- Engage in discussion and debate on climate change, conflict and other topics that women have opinions about and want to take action on.

- Apply knowledge of the local context and culture(s) to help women identify key institutional powerbrokers and dedicate some effort to sensitizing them.
- Support women’s groups and mixed-gender cooperatives to host recurrent public events that can become social institutions in the long-term.
- Strengthen and reinforce the capacities of women’s cooperatives to model, advocate and contribute to local development strategies.

- Organize smaller peer groups to deepen the impact of training and skill-building.
- Tailor trainings to complement new economic opportunities and institutional relationships.
- Identify applied learning strategies that combine vocational and non-vocational skill-building, such as literacy training with mobile phones as a learning tool.